

U.S. Army Corps of Engineers Baltimore District PN-23-33

# **Public Notice**

In Reply to Application Number NAB-2023-00172-P31 (McCreary Run Mitigation Bank)

Comment Period: August 9, 2023 to September 8, 2023

## THE PURPOSE OF THIS PUBLIC NOTICE IS TO SOLICIT COMMENTS FROM INTERESTED PARTIES CONCERNING THE PROSPECTUS FOR DEVELOPMENT OF A PRIVATE COMMERCIAL COMPENSATORY MITIGATION BANK.

The Baltimore District, United States Army Corps of Engineers has received a complete prospectus pursuant to the 2008 Mitigation Rule (33 CFR 332) proposing to establish a compensatory mitigation bank ("Bank") and generate mitigation credits to offset unavoidable impacts to waters of the United States authorized under Section 404 of the Clean Water Act (33 USC 1344), The proposed Bank may also provide alternative types of mitigation for United States Army Corps of Engineers civil works projects as well as mitigation in connection with resolving Clean Water Act enforcement cases. In addition, the proposed Bank may be used to generate compensatory mitigation credits to offset unavoidable impacts to wetland and/or waters regulated by the Commonwealth of Pennsylvania.

# **BANK SPONSOR:**

Water & Land Solutions, LLC PO Box 98116 Pittsburgh, PA 15227

## WATERWAY AND LOCATION OF THE PROPOSED BANK:

The proposed 60.38-acre Bank is located on three parcels totaling 450.38-acres in headwater tributaries to McCreary Run, in Little Britain Township, Lancaster County, Pennsylvania with the center of the site located approximately at Latitude: 39.799881°, Longitude -76.0964° (decimal degrees). The physical addresses of the proposed bank site are 1689 Ashville Road, Quarryville, PA 17566, 276 Scott Road, Quarryville, PA, 17566, and 373 Scott Road, Quarryville, PA, 17566. The Bank is located within the 8-digit United States Geological Survey Hydrologic Unit Code (USGS HUC), Lower Susquehanna, 02-05-03-06.

# **OVERALL PROJECT PURPOSE:**

The bank sponsor proposes to establish, design, construct, operate, and maintain a 60.38-acre private commercial wetland and stream Bank to be known as the McCreary Run Mitigation Bank. The proposed Bank will provide off-site compensatory mitigation

for unavoidable impacts to wetlands and other waters of the United States authorized by a Department of the Army (DA) permit within the proposed geographic service area described below.

The prospectus provides a summary of the development of the proposed mitigation Bank and initiates the United States Army Corps of Engineers' review associated with establishment of this mitigation bank, including the development of an approved mitigation banking instrument (MBI). A draft MBI may be prepared by the bank sponsor following the United States Army Corps of Engineers' review of the comments received in response to this public notice and determination that the proposed Bank site has potential for providing appropriate compensatory mitigation for activities authorized by DA permits. An approved MBI is the legal document for the establishment, operation, use, and maintenance of the Bank in a way that complies with the regulations governing compensatory mitigation for activities authorized by DA permits granted by the United States Army Corps of Engineers.

Pursuant to 33 CFR 332.8(d)(4), the United States Army Corps of Engineers has posted a full copy of the subject prospectus online so that it is available for review by the public. The prospectus may be downloaded from the Regulatory In-Lieu Fee and Bank Information Tracking System (RIBITS) at web address:

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125868&k2=&ck=p6lztD0Yf1tqWCbwzaR90RaNpCKp e9WjNpCnchq\_QqxXsuAorEsYdJqpa9VTIRDfsFg\_mCQdpNfCnaGJ1cFaQA&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125871&k2=&ck=8mBjk57qNgJUUuAD9fs6UxQBqVh cBESQ0DPMWPOgBfhm5OZCbAGtIgoBbm\_sm7ioS04Jp21y6lSbKrbafyxqrg&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125873&k2=&ck=JD2C1pxePWj3V0BQKQYab0hVDQ ub-m1D0QTGFe1Nwgi1EOF4i0NCGmrxIC9OrR27IHLcCnXc8-HcclbCFloN4A&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125874&k2=&ck=veEfBEy\_95rP6W0qrI242UpSV\_R-LrQu9C0JIWNqTUgaF5G2rP8SYbOJTdnFJiPv-vReVqY5-M3GdDkeFzIB2A&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125876&k2=&ck=7ar9VILn28d70xYTl4kXXGsMJtdCE cSDG0FcZPMKop9XqmaQCEn1g18Am3X8hO2FMwn35hH4O6D8lg6bWp15FQ&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125877&k2=&ck=gdKx7MdS4OQBPue2SegGx\_gHGJ fRjTwXyBeW1jC5IXWnIIK\_AjX3U4ZsyAC4zMFj79yrR0ev-7zo79AvnMgMwQ&rt=IR https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125879&k2=&ck=\_1BUmC5e1ItZM\_Z4XxvdIG6-74\_ztGlzsqqc5lxPTvoP6uaNhGszSNGvmH5lr0jNbSgl8Zo0ds\_M3nljZUztPw&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125880&k2=&ck=I2KHe\_qaVi1hTwzzbEy3bUuZK2xmCYjwEThu3q7JTzwdRb6eWsHiOdTwvws48tm5u0YjZmMsjJcSbAUca em7w&rt=IR

https://ribits.ops.usace.army.mil/ords/apex\_util.get\_blob?s=7336778890105&a=107&c= 23580427482027343&p=42&k1=125881&k2=&ck=Bjza4w2DYXmC1FWsgg1XCl4jhd6plwemBQDRt3CeFSbv5tL2PaAvrGR7ogThnslw3fJBAXGX99ZQOg7NDzoQ&rt=IR

# **PROJECT DESCRIPTION:**

The proposed establishment of this 60.38-acre mitigation bank site involves the reestablishment, rehabilitation, and enhancement of aquatic resources. The bank sponsor proposes that ecological lift associated with establishment of this mitigation bank, including stream and floodplain connectivity, flood storage and attenuation, nutrient cycling, wildlife habitat, invasive species control, and would generate wetland and/or stream credits that are to provide off-site compensatory mitigation for activities authorized under an DA permit. Specifically, the following is a list of project objectives as described by the bank sponsor:

• Rehabilitate approximately 0.24 acres of wetlands and 623 linear feet of stream.

• Re-establish approximately 21.69 acres of wetlands and 19,309.29 linear feet of stream.

• Enhance approximately 0.35 acres of existing wetlands and 524.1 linear feet of stream.

• The Bank is proposed to be protected in perpetuity via recordation of a real estate instrument such as a conservation easement or restrictive covenant.

• Upon Bank closure, the Bank is proposed to be managed long term by a third-party Long-Term Steward, and if not identified, the bank sponsor will retain the legal responsibility for long-term management of the Bank site.

#### **PROPOSED SERVICE AREA:**

The service area of a Bank is a geographic area, such as a watershed or ecoregion, within which the mitigation bank is authorized to provide compensatory mitigation required by DA permits. The proposed primary service area for the Bank would include the Pennsylvania State Water Plan subbasin #7E (Lower Susquehanna River). Impacts to coastal and tidal aquatic resources would be excluded from mitigating at this nontidal Bank.

#### MITIGATION BANK APPROVAL AND PERMITTING PROCESSES:

This Bank may be one of a number of practicable options available to applicants to compensate for unavoidable impacts associated with permits issued under the authority of Section 404 of the Clean Water Act. Released mitigation bank credits are generally the preferred option for compensatory mitigation because banks consolidate resources, involve more financial planning and scientific expertise, and must meet certain performance standards, thereby reducing risks associated with mitigation projects. Approval to use an approved Bank site to offset impacts for a specific project is the decision of the United States Army Corps of Engineers pursuant to Section 404 of the Clean Water Act. The United States Army Corps of Engineers provides no guarantee that any particular individual or general permit will be granted authorization to use an approved Bank site to compensate for unavoidable impacts associated with a proposed permit. Authorization by the Pennsylvania Department of Environmental Protection may also be required to use this Bank to offset specific impacts regulated by the Commonwealth of Pennsylvania.

Issuance of a public notice regarding proposed compensatory mitigation bank sites is required pursuant to 33 C.F.R. § 332.8(d)(4) and 40 C.F.R. § 230.98(d)(4). The proposed establishment of the compensatory mitigation Bank will be evaluated pursuant to the 2008 Mitigation Rule (33 CFR Part 332).

The Sponsor must obtain the appropriate federal, state, and local permits required to implement the Bank construction activities. The bank sponsor would submit an application for a United States Army Corps of Engineers permit should the Bank construction activities involve a discharge of dredge or fill material within waters of the United States or work within navigable waters of the United States and receive United States Army Corps of Engineers authorization prior to initiating construction activities. The United States Army Corps of Engineers would complete consultation, if appropriate, under the Endangered Species Act, the National Historic Preservation Act and other applicable federal laws, prior to any DA permit authorization for construction of the Bank site.

Based upon a preliminary review of the prospectus, the proposed work to develop the compensatory mitigation Bank site may result in temporary and/or permanent impacts to waters of the United States or work within navigable waters of the United States. No DA permit application has been submitted to date for the proposed construction activities associated with development of the Bank. A preliminary review indicates that the proposed work may qualify for United States Army Corps of Engineers authorization under the Nationwide Permit #27 (Aquatic Habitat Restoration, Enhancement, and Establishment Activities) or State Programmatic General Permit. Both the State Programmatic General Permit and Nationwide Permit #27 have undergone a full public interest review as required by United States Army Corps of Engineers regulations (33 CFR 320.4(a)), and National Environmental Policy Act documentation has been prepared that addresses environmental considerations.

Please refer to the table below for a summary of approximate aquatic resource impacts to construct the compensatory mitigation Bank.

## **EFFECTS ON AQUATIC RESOURCES:**

Activity (i.e. culvert)	Stream Impact (If)	Wetland Impact (Acres)	Authority (Section 10/404/408)
Restoration	20,776	3.42	Section 404

## LEAD FEDERAL AGENCY:

The United States Army Corps of Engineers, as the lead federal agency, is responsible for all coordination pursuant to applicable federal authorities.

The Interagency Review Team (IRT) responsible for review, approval, and oversight of the proposed mitigation Bank includes representatives from the United States Army Corps of Engineers, the United States Environmental Protection Agency, United States Fish and Wildlife Service, National Marine Fisheries Service, Pennsylvania Fish and Boat Commission, Pennsylvania Game Commission, Pennsylvania Department of Conservation and Natural Resources, and the Pennsylvania Historical and Museum Commission. The Baltimore District of the United States Army Corps of Engineers chairs the IRT and the Pennsylvania Department of Environmental Protection co-chairs the IRT.

#### **ENDANGERED SPECIES:**

A preliminary review of this prospectus indicates that the proposal will have no effect federally listed threatened or endangered species or their critical habitat, pursuant to Section 7 of the Endangered Species Act, as amended. As the evaluation of this application continues, additional information may become available which could modify this preliminary determination.

## **ESSENTIAL FISH HABITAT:**

The Magnuson-Stevens Fishery Conservation and Management Act (MSFCMA), as amended by the Sustainable Fisheries Act of 1996 (Public Law 04-267), requires all federal agencies to consult with the National Marine Fisheries Service (NMFS) on all actions, or proposed actions, permitted, funded, or undertaken by the agency that may adversely affect Essential Fish Habitat (EFH), including species of concern, life cycle habitat, or Habitat Areas of Particular Concern. The project site is not located in or adjacent to EFH as described under MSFCMA for managed species under the MSFCMA. The Baltimore District has made a preliminary determination that the project is not within on EFH, and will have no effect on EFH.

## **HISTORIC RESOURCES:**

Pursuant to Section 106 of the National Historic Preservation Act of 1966 and applicable guidance, the United States Army Corps of Engineers has reviewed the latest published version of the National Register of Historic Places and initially determined that no properties listed or eligible for inclusion, in the National Register of Historic Places, are located at the site of the proposed Bank. The United States Army Corps of Engineers has made the preliminary determination that the proposed project has no potential to cause effects on historic properties. The United States Army Corps of Engineers final eligibility and effect determination will be based on coordination with the State Historic Preservation Office as appropriate and required, and with full consideration given to the proposed undertaking's potential direct and indirect effects on historic properties within the United States Army Corps of Engineers within the United States Army Corps of Engineers' identified permit area.

#### **TRIBAL RESOURCES:**

Section 106 of the National Historic Preservation Act also requires federal agencies to consult with federally recognized American Indian tribes that attach religious and cultural significance to historic properties that may be affected by the agency's undertaking. The United States Army Corps of Engineers Tribal Consultation Policy mandates an open, timely, meaningful, collaborative, and effective deliberative communication process that emphasizes trust, respect, and shared responsibility. The

policy further emphasizes that, to the extent practicable and permitted by law, consultation works toward mutual consensus and begins at the earliest planning stages before decisions are made and actions taken. The United States Army Corps of Engineers final eligibility and effect determination will be based on coordination with interested tribes, in accordance with the United States Army Corps of Engineers current tribal standard operating procedures as appropriate and required, and with full consideration given to the proposed undertaking's potential direct and indirect effects on tribal resources.

#### MODIFICATION OF CIVIL WORKS PROJECTS: 33 USC 408 (SECTION 408):

All Section 408 proposals will be coordinated internally at USACE. The Section 408 decision will be issued along with the Section 404 and/or Section 10 decision. Please see the following link for more information regarding Section 408: https://www.nab.usace.army.mil/Missions/Regulatory/Section-408-Requests/

The applicant must obtain any state or local government permits which may be required.

#### NOTE:

This public notice is being issued based on information furnished by the bank sponsor. This information has not been verified or evaluated to ensure compliance with laws and regulation governing the regulatory program.

## **REQUEST FOR PUBLIC HEARING:**

Any person may request a public hearing. The request must be submitted in writing to the District Engineer within the designated comment period of the notice and must state the specific reasons for requesting the public hearing.

#### SUBMISSION OF COMMENTS:

The United State Army Corps of Engineers is soliciting comments from the public; federal, state, and local agencies and officials; Indian Tribes; and other interested parties to help inform the United States Army Corps of Engineers and the IRT as to the overall merits of the proposed Bank, the scope of the proposed mitigation Bank, the delineation of the proposed service area, the ecological suitability of the Bank site to achieve restoration of waters of the United States, and to identify project aspects that should be addressed during the development of a draft MBI. Any comments received will be considered by the United States Army Corps of Engineers to determine whether the proposal has the potential to provide mitigation opportunities for project proponents (permittees) authorized to impact waters of the United States under Section 404 of the Clean Water Act and/or Section 10 of the Rivers and Harbors Act or as a means of resolving Section 404 and/or Section 10 enforcement actions. Comments provided will become part of the public record for this action and are subject to release to the public through the Freedom of Information Act.

Written comments concerning the proposed Bank must be received by the United States Army Corps of Engineers, Baltimore District within the comment period specified above through postal mail at the address below or electronic submission to the project manager's email address below. All comments should reference the Application Number NAB-2023-00172-P31.

Mr. Robert Fewster <u>robert.j.fewster@usace.army.mil</u> U.S. Army Corps of Engineers, Baltimore District Regulatory Branch 2 Hopkins Plaza Baltimore, MD 21201

Please share this information concerning the proposed work with any persons known by you to be interested, who did not receive a copy of this notice.

General information regarding the United States Army Corps of Engineers' permitting and mitigation processes can be found on our website at <u>https://www.nab.usace.army.mil/Missions/Regulatory.aspx</u>. This public notice has been prepared in accordance with United States Army Corps of Engineers implementing regulations at 33 CFR 325.3. If you have any questions concerning this specific project, or would like to request a paper copy of this public notice, please contact Mr. Robert Fewster, at (410) 962-6144 or by email at <u>robert.j.fewster@usace.army.mil</u>. This public notice is issued by the Chief, Regulatory Branch.