DEPARTMENT OF DEFENSE  
DEPARTMENT OF THE ARMY

FINDING OF NO SIGNIFICANT IMPACT (FNSI) FOR DECOMMISSIONING AND DISMANTLING OF STURGIS AND MH-1A

Pursuant to the Council on Environmental Quality regulations, 40 Code of Federal Regulations (C.F.R.) §§ 1500-1508, implementing procedural provisions of the National Environmental Policy Act (NEPA) and the provisions of 32 C.F.R. § 651, the United States Army Corps of Engineers (USACE) gives notice that an Environmental Assessment (EA) and Finding of No Significant Impact (FNSI) have been prepared for the decommissioning and dismantling of the vessel STURGIS and associated mobile high power nuclear plant MH-1A (hereafter referred to as STURGIS), which is currently moored at the Maritime Administration (MARAD) James River Reserve Fleet (JRRF), Ft. Eustis, Virginia and an Environmental Impact Statement (EIS) is not being prepared.

Proposed Action:
STURGIS has been inactive, and the onboard MH-1A reactor has been in long-term Safe Storage (SAFSTOR), as a monitored deactivated defueled nuclear plant, for over 35 years. The USACE has no anticipated current or future needs for the vessel or onboard reactor.

The Proposed Action is to decommission, dismantle and dispose of the STURGIS by contract with a domestic company technically capable of dismantling a vessel with a nuclear reactor onboard.

The purpose of the Proposed Action is to reduce residual radioactivity associated with the MH-1A to levels that allow release of STURGIS for dismantlement, and termination of the Army Reactor Office permit. All wastes will be segregated and disposed of at licensed/permitted facilities and remaining materials will be recycled (e.g., steel). The Proposed Action is needed now to reduce costs associated with maintaining STURGIS and meet the USACE mission objectives to decommission their nuclear reactors and terminate their long term storage permits.

Existing Conditions:
JRRF is located on the James River in Ft. Eustis, Virginia, and hosts moored ships, all of which are within the MARAD inventory and designated for disposal. JRRF is the oldest National Defense Reserve Fleet site, having begun operations during World War I.

Alternatives Analyzed: The Proposed Action may be implemented at private sector facilities located in one of four alternative locations (1) Hampton Roads Metropolitan Area, VA; (2) Baltimore, MD; (3) Charleston, SC; and (4) Galveston, TX. If the Charleston, SC, or Galveston, TX, Alternative is selected, then facilities at Brownsville, TX or Baltimore, MD would be used to complete the vessel dismantling. The EA analyzes four Proposed Action Alternatives and the No-Action Alternative.

The project sites, at JRRF and at the four alternative locations, are located in developed areas along the waterfront and have restricted access. If the USACE decides to implement the Proposed Action, no construction of new facilities would be required. Moreover, no dredging
would be required. The vessel is non-operational (no propeller rotation or water intakes/discharges) and would require the use of several assist tug boats for transfer to the dismantling/decommissioning site(s).

The towing would meet the requirements for safety, navigation, environmental, and other safeguards. All recycling/dismantling activities would be conducted in compliance with applicable Federal and state environmental laws.

If the Government is unable to award a contract, the No-Action alternative would result by default. The No-Action alternative includes continuous berthing of STURGIS at JRRF and USACE’s continued environmental liabilities and costs associated with continuing to maintain the vessel in a safe storage condition. The No-Action alternative does not meet the USACE’s mission objectives and may result in future significant unplanned and unbudgeted expense.

**Environmental Effects:** The EA presents a review and analysis of the potential environmental impacts associated with the four Proposed Action Alternative locations, as well as the No-Action Alternative. Impacts to relevant resources that were evaluated include cultural, water, biological, air quality, waste management, and health and safety. The Proposed Action would not adversely affect these resources other than the vessel itself which is eligible for listing on the National Register of Historic Places (NRHP). A Memorandum of Agreement (MOA) with the VA DHR will establish responsibilities for the USACE to complete prior to moving forward with the Proposed Action.

USACE has agreed upon the following mitigation measures with the VA DHR as part of the MOA:

A. 1. The Baltimore District shall ensure that a non-technical exhibit, WebPage, Internet video, brochure, interpretive display, video, wayside, or other interpretive/educational mechanism is prepared that incorporates and synthesizes all of the available documentation regarding the history and significance of the STURGIS barge. The documentation shall emphasize the nature of the electrical power generation capabilities of the STURGIS during its 10 years of service in the Panama Canal Zone, and will also address the origins of the vessel as a World War II-era Liberty Ship and its post-operational "mothballed" status after its retirement from the Panama Canal Zone. This documentation will be suitable for dissemination to the general interested public with the goal of creating a better understanding of the history of the STURGIS barge. This documentation will include information obtained from the USACE’s Office of History, including motion picture film, photographs, and documents, as appropriate.

2. The Baltimore District is in possession of literally thousands of electronic copies of primary measured drawings, architectural plans (including as-builts), photographs, and related material that meet the goals of Level II Historic American Engineering Record documentation, i.e., to provide comprehensive information on the historical, architectural, and technological significance of the vessel. Using these primary resources, the documentation to be produced for Public Interpretation under Stipulation I.A.1 of the draft MOA will satisfy the goals of HAER documentation. This documentation shall include a complete history of the STURGIS design with respect to both the nuclear reactor – MH-1A and the vessel itself. Utilizing existing documentation, the Baltimore
District shall prepare a complete historical record of the STURGIS. The Baltimore District shall ensure that all historical documents are legible for public use. Additionally, all video footage shall be updated for viewing using today’s technologies.

B. The Baltimore District shall produce a plan for implementing Stipulation IA within six (6) months of the execution of this MOA. The implementation plan shall be provided to the Virginia SHPO and the other consulting parties to this MOA for review and comment for a period of thirty (30) days. The plan shall include the proposed design, text, medium, venue for installation, and schedule for implementation of the non-technical public interpretation mechanism. The Baltimore District shall take the Virginia SHPO’s and consulting parties’ comments into account in developing the final public interpretation mechanism. If the Virginia SHPO or the other consulting parties do not comment on the plan within the thirty (30) day review period the Baltimore District may assume that the non-responding party has no comment.

C. The Baltimore District shall provide the Virginia SHPO and the other consulting parties thirty (30) days to review and comment on a draft of the interpretation mechanism resulting from the plan in Stipulation I.B. above. If the Virginia SHPO or the other consulting parties do not comment on the plan within the thirty (30) day review period the Baltimore District may assume that the non-responding party has no comment.

D. The Baltimore District shall complete the requirements of Stipulation IA within two (2) years of the execution of this MOA.

E. The Baltimore District shall provide the Virginia SHPO two (2) archival bound copies and one (1) electronic copy on a preserved disc of the completed public interpretation mechanism and any written materials. The Baltimore District shall also provide one (1) electronic copy on a preserved disc of the completed public interpretation mechanism and any written materials to the other consulting parties in a medium of their choice, one (1) electronic copy on a preserved disc and one (1) archival bound copy to the Isle of Wight County public library system, and other interested parties with electronic access to the completed public interpretation mechanism, and copies of any written materials.

This EA demonstrated that implementation of any one of the Proposed Action Alternatives would result in no significant impacts to human health or the environment.
Finding: Based on information gathered and analyzed within the EA, the Department of the Army finds that implementing the Proposed Action will not significantly impact the quality of the natural or human environment; therefore, an Environmental Impact Statement is not required. The EA addressing this action may be obtained by interested parties by contacting Ms. Brenda Barber at (410) 962-0030.

21 April 14
Date

J. Richard Jordan, III
Colonel, Corps of Engineers
District Engineer
By Direction